

Message Text

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PAGE 01 STATE 029098
ORIGIN IO-14

INFO OCT-01 AF-10 EUR-12 EA-10 NEA-10 ISO-00 CIAE-00
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ACDA-12 EB-08 COME-00 TRSE-00 DOE-11 SOE-02 OES-07
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DRAFTED BY IO/ML:PWKRIEBEL/MJACOBS:LW
APPROVED BY IO/UNP:RLBARRY
INR/RNA:JJDONOVAN (DRAFT)
ARA/RPP:POAKLEY (DRAFT)
AF/I:LASHURTLEFF (DRAFT)
EA/RA:LMCNUTT (DRAFT)
EUR:DGOOTT (DRAFT)
NEA:JMONTVILLE (DRAFT)
DESIRED DISTRIBUTION
CIA, NSC, DOD

-----029181 031527Z /53

R 030357Z PEB 78
FM SECSTATE WASHDC
TO NONALIGNED MOVEMENT COLLECTIVE
AMEMBASSY BUCHAREST
INFO AMEMBASSY ANKARA
AMEMBASSY ATHENS
AMEMBASSY BONN
AMEMBASSY BRUSSELS
AMEMBASSY COPENHAGEN
AMEMBASSY THE HAGUE
AMEMBASSY LONDON
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AMEMBASSY TEL AVIV
USMISSION USUN NEW YORK
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AMEMBASSY BANGUI POUCH
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C O N F I D E N T I A L STATE 029098

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PAGE 03 STATE 029098

E.O. 11652: GDS

TAGS: PORG

SUBJECT: MULTILATERAL AFFAIRS: PREPARATION FOR MEETINGS
OF THE NONALIGNED MOVEMENT (NAM)

REF: A) STATE 000207 B) STATE 016347

1. INTRODUCTION. FOR THE PAST TWO YEARS THE DEPARTMENT HAS UNDERTAKEN A CLOSER MONITORING OF NAM ACTIVITIES AND HAS CONDUCTED A CONTINUING DIALOGUE WITH NAM MEMBERS ON ISSUES OF KEY IMPORTANCE TO US IN ORDER TO INFLUENCE THE MOVEMENT TOWARD MORE NONCONTENTIOUS POSITIONS. THAT POLICY HAS HAD SOME SUCCESS. THIS CABLE IS INTENDED TO ALERT ADDRESSES TO TWO NONALIGNED MEETINGS, WHICH WILL BE HELD LATER THIS YEAR AT KABUL AND BELGRADE, IN WHICH THE DEPARTMENT HAS A KEEN INTEREST. THE MEETINGS ARE PRELIMINARY TO THE 1979 HAVANA NONALIGNED SUMMIT, THE TRIENNIAL GATHERING OF NONALIGNED LEADERS WHICH WILL ESTABLISH NAM POSITIONS ON A WIDE RANGE OF POLITICAL

AND ECONOMIC ISSUES FOR THE ENSUING THREE YEARS.

2. THE NONALIGNED COORDINATING COMMITTEE (NACC), COMPOSED OF AFGHANISTAN (TERM BEGINS 3/78), ALGERIA, ANGOLA, BANGLADESH (TERM ENDS 3/78), BOTSWANA, CHAD, CUBA, GUINEA, GUYANA, INDIA, IRAQ, INDONESIA, JAMAICA,

IBERIA, NIGER, NIGERIA, PALESTINE LIBERATION ORGANIZATION, PERU, SRI LANKA, SUDAN, SYRIA, TANZANIA, VIETNAM, YUGOSLAVIA, ZAIRE AND ZAMBIA, WILL MEET IN MINISTERIAL SESSION AT KABUL IN EARLY MAY. THE EXACT DATES OF THIS MEETING ARE STILL TO BE DETERMINED. THE FOREIGN MINISTERS OF THE FULL NAM MEMBERSHIP - NOW TOTALLING 85 COUNTRIES AND THE PLO - WILL MEET AT BELGRADE FROM JULY 24-29.
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3. THE CURRENT CYCLE OF NAM MEETINGS WILL PROVIDE INDICATORS AS TO WHETHER THE RELATIVELY MORE MODERATE NONALIGNED STANCE THAT WAS RATIFIED AT THE LAST SUMMIT, HELD IN 1976 AT COLOMBO, IS LIKELY TO CONTINUE AT HAVANA. THERE IS NOTHING INEVITABLE ABOUT THE TREND. NONALIGNED COUNTRIES SEEM TO BE AWARE OF THIS AND THERE IS ALREADY SOME APPREHENSION THAT CUBA WILL SEEK TO RADICALIZE THE MOVEMENT AGAIN FOR ITS OWN PURPOSES. THE PRESENT LEADERSHIP, A WORKING TRIUMVIRATE OF INDIA, SRI LANKA AND YUGOSLAVIA; ENGINEERED THE MORE MODERATE STANCE AT COLOMBO. SINCE THEN, BOTH SRI LANKA AND INDIA HAVE ELECTED NEW GOVERNMENTS WHICH, WHILE STILL COMMITTED TO THE NAM, HAVE GIVEN RELATIVELY LESS ATTENTION TO IT. ALL THREE COLLABORATED AT NEW DELHI LAST YEAR BUT IT IS NOT CERTAIN THAT THE WORKING RELATIONSHIP WILL CONTINUE AS EFFECTIVELY THROUGH THE BELGRADE MEETING, NOTABLY IN COUNTERING ANY CUBAN EFFORT TO PERSUADE THE NAM TO ADOPT MORE RADICAL POSITIONS. THERE IS SOME INDICATION THAT YUGOSLAVIA IS ENCOURAGING INDONESIA TO PLAY A MORE PROMINENT ROLE.

4. IT WAS CLEAR AT COLOMBO THAT THE NAM IS IN A PERIOD OF REDEFINING ITS GOALS. THE COLONIAL ISSUE IS NO LONGER A MAJOR ONE. THE CEMENT OF THE COLD WAR NO LONGER HAS THE SAME HOLDING POWER. THE GREAT ISSUES OF THE MIDDLE EAST AND APARTHEID ARE RECEIVING THE KIND OF WORLD ATTENTION THE NAM CONSIDERS THEY DESERVE. EFFORTS OF SRI LANKA TO TURN THE NAM IN THE DIRECTION OF THE MAJOR NORTH-SOUTH ECONOMIC ISSUES HAVE BEEN ONLY PARTLY SUCCESSFUL. THIS CONFUSION OF PURPOSE HAS LED TO SOME SPECULATION THAT THE NAM MAY HAVE PEAKED AS A POLITICAL FORCE AND MAY BE ENTERING A PERIOD OF DECLINE.

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DEVELOPMENTS AT KABUL AND BELGRADE, THEREFORE, WILL HAVE SPECIAL INTEREST TO THE U.S., IN ADDITION TO OUR CONTINUING INTEREST IN THE POSITION THE NAM TAKES ON ISSUES OF KEY IMPORTANCE TO US.

5. THE RANGE OF ISSUES WHICH MAY BE COVERED AT THE MEETINGS WILL BE WIDE, INCLUDING SUCH MATTERS AS THE

POLITICAL STATUS OF PUERTO RICO AND THE PRESENCE OF U.S. MILITARY BASES ON GUAM, AS WELL AS OTHER TOPICS AFFECTING U.S. NATIONAL SECURITY OR FOREIGN POLICY CONCERNS, SUCH AS THE PANAMA CANAL, THE U.S. BASE AT GUANTANAMO, THE U.S. ECONOMIC BOYCOTT OF CUBA, THE KOREAN QUESTION, WESTERN INITIATIVES RESPECTING THE FUTURE OF NAMIBIA AND RHODESIA, MIDDLE EAST NEGOTIATIONS, THE GREEK/TURKISH CONFLICT OVER CYPRUS, DETENTE, DISARMAMENT, NON-PROLIFERATION OF NUCLEAR WEAPONS, TERRORISM, ETC. THE NACC MEETING WILL PROBABLY FOCUS ON NAM POSITIONS FOR THE SPECIAL SESSION ON DISARMAMENT (SSOD) WHICH WILL IMMEDIATELY FOLLOW IT. FOR THIS REASON, THERE MAY WELL BE MORE THAN THE USUAL NUMBER OF OBSERVER DELEGATIONS AT KABUL. IN ADDITION TO THE EMPHASIS ON THE SSOD, THE KABUL MEETING WILL SET THE AGENDA FOR BELGRADE AND ESTABLISH THE PRELIMINARY POSITION FOR THE NAM ON THE FULL RANGE OF IMPORTANT ISSUES

6. IN ADDITION TO NEEDING INFORMATION ON THE ISSUES, WE ARE VERY INTERESTED IN NAM TACTICS AND GROUP DYNAMICS, I.E., ITS INTERNAL ORGANIZATION, COHESIVENESS, LEADERS AND MEMBERS WHO ARE PARTICULARLY FRIENDLY OR UNFRIENDLY TO U.S. INTERESTS. GIVEN CUBA'S ASSUMPTION OF NAM LEADERSHIP IN 1979 AND THE PREVIOUS EFFORTS IN THE UN AND NAM MEETINGS, WE ARE ESPECIALLY INTERESTED IN CUBA'S INTENTIONS AND ITS USE OF ITS LEADERSHIP ROLE, AS WELL AS THE REACTION OF OTHER NONALIGNED COUNTRIES TO CUBAN LEADERSHIP BOTH FAVORABLE AND UNFAVORABLE.
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Message Attributes

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Disposition Approved on Date:
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Disposition Date: 20 Mar 2014
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Original Previous Classification: n/a
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To: BUCHAREST MULTIPLE MULTIPLE
Type: TE
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Review Markings:
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